Message Text

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PAGE 01 STATE 157474

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E.O. 11652: N/A

TAGS: EFIN

SUBJECT: CONGRESSIONAL INTEREST IN RECIPROCITY IN FOREIGN BANK ESTABLISHMENT

REFS: A) STATE A-3324 DATED 4/23/74; B) STATE A-3945 DATED 5/5/74; C) STATE A-9082 DATED 12/11/74

1. CONGRESSMAN FERNAND J. ST. GERMAIN, CHAIRMAN OF THE LIMITED OFFICIAL USE

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PAGE 02 STATE 157474

SUBCOMMITTEE ON FINANCIAL INSTITUTIONS OF THE HOUSE

COMMITTEE ON BANKING, CURRENCY, AND HOUSING, HAS WRITTEN TREASURY SECRETARY SIMON TO REQUEST INFORMAL REPORTS OF VIEWS OF U.S. EMBASSIES, CENTRAL BANK AUTHORITIES AND COMMERCIAL BANKERS ABROAD ON "HOW BEST TO ACHIEVE RECIPROCAL TREATMENT FOR BANKS AMONG THE VARIOUS COUNTRIES."

2. FOR POST BACKGROUND, LEGISLATION PROPOSED BY FRB TO REGULATE FOREIGN BANKS (REFS A, B, C) WAS REINTRODUCED IN MARCH 1975 WITH ONLY A FEW MINOR TECHNICAL CHANGES. SECTION 25, SUBSECTION (E), PROVIDES THAT THE MANDATORY FEDERAL BANKING LICENSE MAY BE DENIED IF IT IS DETERMINED THAT ISSUANCE "WOULD ADVERSLY AFFECT THE DOMESTIC OR FOREIGN COMMERCE OF THE U.S., OR WOULD OTHERWISE NOT BE IN INTEREST OF THE U.S." SINCE FOREIGN BANKS UNDER BILL CAN BYPASS STATE RECIPROCITY REQUIREMENTS BY

OBTAINING A FEDERAL LICENSE, SUCH A CLAUSE COULD BE EMPLOYED TO REQUIRE RECIPROCITY OF COUNTRIES THAT DISCRIMINATE AGAINST U.S. BANKING, PROVIDED WE DID NOT HAVE AN FCN WITH THAT COUNTRY WHICH GUARANTEED THEIR BANKS MOST FAVORED NATION TREATMENT.

3. ACTION REQUESTED: WITHOUT APPROACHING HOST GOVERNMENT OFFICIALS, EMBASSIES SHOULD GIVE VIEWS ON (A) DEGREE TO WHICH STATE RECIPROCITY REQUIREMENTS HAVE ASSISTED U.S. BANKING ACTIVITY ABROAD AND WHETHER FEDERAL LICENSING WITHOUT RECIPROCITY COULD EFFECT THIS TREND, AND (B) WHETHER FEDERAL RECIPROCITY COULD BE USEFULLY EMPLOYED AGAINST COUNTRIES WHO DO NOT HAVE AN FCN WITH THE U.S. TO PROTECT AMERICAN BANKING INTERESTS. IN ADDITION, GENERAL COMMENTS OR IDEAS ON ALTERNATE APPROACHES ARE WELCOMED. PROMPT RESPONSE REQUESTED AS SUBCOMMITTEE DELEGATION LEAVING ON OVERSEAS TRIP AUGUST 4 FOR DISCUS-

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